Education Sector Support Programme in Nigeria (ESSPIN)

Report of the Nigerian Study Tour to China Gansu Province and Beijing

Report Number 015

Alero Ayida-Otobo October 2009





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ESSPIN 001	ESSPIN 1 st Quarterly Report
ESSPIN 002	MTSS Strategy
ESSPIN 003	M&E Strategy
ESSPIN 004	Inception Strategy
ESSPIN 005	Report Re-assigned ESSPIN 204
ESSPIN 006	ESSPIN 3 rd Quarterly Report
ESSPIN 007	Report Re-assigned ESSPIN 205
ESSPIN 008	National Consultant Capacity Building Programme
ESSPIN 009	Report Reassigned ESSPIN 206
ESSPIN 010	Report Re-assigned ESSPIN 218
ESSPIN 011	Development of State – level Logframe for Kano and Jigawa States
ESSPIN 012	School Case Study Reports – Kaduna, Kano & Kwara States
ESSPIN 013	ESSPIN 4 th Quarterly Report
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	Nigeria, December 08
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KD 301	Institutional Analysis of Teacher Education Structures in Kaduna State with Particular Focus on Gidan Waya College of Education: Task Specialists Visit 1
KD 302	Institutional Analysis of Teacher Education Structures in Kaduna State with Particular Focus on Gidan Waya College of Education: Task Specialists Visit 2
KD 401	SMBCs in Policy and Practice: Kaduna State State Report
KN 301	Education Institutional Development: Teacher Education Strategy for Kano State, Task Specialists Visit 1
KN 302	Education Institutional Development: Teacher Education Strategy for Kano State, Task Specialists Visit 2
KN 401	IQTEB Proposal for the Approval of Kano State Government, Jun 09
KN 402	SMBCs in Policy and Practice: Kano State Report
KW 301	An Assessment of the Development needs of Teachers in Nigeria – Kwara State Case Study
KW 302	Oro College Review of Strategic Priorities
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KW 304	Towards a Transformed Pre-Service Teacher Education Curriculum for College of Education Oro
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KW 306	Teacher Strategy; Improving the Teaching of Literacy and Numeracy: Scoping visit
KW 307	Institutional Strengthening at Oro College and Teacher Development Strategy
KW 308	Curriculum Transformation at Kwara State College of Education
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Acronyms and Abbreviations

CE Cambridge Education

DFID Department for International Development

EMIS Education Management Information System

ESSPIN Education Sector Support Programme in Nigeria

FME Federal Ministry of Education

GBEP Gansu Basic Education Project

GDP Gross Domestic Product

HT Head Teacher

LGA Local Government Area

LGEA Local Government Education Authority

MDA Ministries, Departments and Agencies

MOE Ministry of Education

MoES&T Ministry of Education, Science and Technology

NCCE National Commission for Colleges of Education

NCE Nigeria Certificate in Education

PEM Primary Education Management

PMO Project Management Office
SMOE State Ministry of Education

SUBEB State Universal Basic Education Board

SUBEP Support to Universal Basic Education Project

UBEC Universal Basic Education Commission

Abstract

 This report describes the Study Tour undertaken by twelve senior education officials from ESSPIN-supported States and the federal level. The purpose of the Study Tour was to learn lessons from a successful DFID-funded project in Gansu Province and to reflect on education issues in Nigeria. The tour took place in October 2009 and is the first of two highlevel study tours to China.



Introduction



- 2. A delegation of 12 people from the 5 ESSPIN States Kaduna, Kano, Kwara, Jigawa and Lagos and the Federal Level left Nigeria on the 11th of October on a two week China Education Study Tour to Beijing and the Gansu Province in the North West Region of China. Several Primary, Junior Middle and Senior High Schools were visited with each visit giving instructive and constructive insight into the Gansu Basic Education Project implemented between 1999 and 2006. Even though each School revealed its unique characteristics, there was a common thread running through them namely:
 - The pupil-centered learning and participatory style of teaching;
 - The functional make-up of the school and its efficient management and administrative structure;
 - The strong leadership exhibited by the Head Teachers (impact of Head Teacher training) and the school administrators at the County and Provincial level. Clearly visible was the strong support and clear strategic direction given by the County and Provincial Government. The Head Teachers consistently emphasized the financial support from government (for instance the subsidy given for the running of boarding schools shared 80:20 by the Province and County respectively) and their involvement with training of teachers:
 - The culture of discipline and commitment displayed by the teachers and students;
 - The school's clean, well-ordered environment;
 - The emphasis on School Based Development Planning.

- 3. The Study Tour commenced with a Briefing Session on Tuesday 12th October at the Cambridge Education Office in Beijing. This session was invaluable in setting the tone for the visit to schools. It gave a clear understanding of the Chinese educational system and a broad overview of the successful Gansu Basic Education Project (GBEP) and the follow-on project Support to Universal Basic Education (SUBEP) launched in April 2006. At the session the delegates were given the DVD on the Gansu Basic education project "Reaching the Unreached" and an extremely informative DFID-funded book enumerating the lessons learnt and the challenges that were faced, which hopefully will be addressed by SUBEP.
- 4. Several meetings were held with various County and Provincial Officials, where issues of school management and administration were discussed. Other highlights of the Study Tour were the meetings held with the Director, Division of European Affairs, Department of International Cooperation & Exchanges, Ministry of Education and a visit to the Centre for Basic Education and Teacher Education, Graduate School of Education Peking University. Here we met with Prof C. Cheung, who has been closely involved with the Gansu Basic Education Project. Also the delegation attended the 4th Beijing International Forum on Education for Sustainable Development and met with DFID China (see Appendix 1 the China Study Tour Travel Itinerary for details).
- 5. Three wrap-up sessions were held the first at the end of week 1, the second at the beginning of week 2 and the third at the end of week 2. The three sessions identified the lessons learnt on the Study Tour; the action steps that each ESSPIN State could take in applying the lessons learnt and the methods and mode of implementation that could be adopted.

Background Information

- 6. China runs the largest education system in the world 20% of the world's students. To put this in perspective the student population in China is equivalent to Nigeria's total population of 140 million people. Yet with this number of children the Chinese government has achieved the two important goals that it set for itself in 1993 in the area of education that by 2000, youth illiteracy would be eliminated and that nine-year compulsory education would be available to all. By 2007 these goals had been realized in the areas inhabited by 99% of the population. By the end of 2007 net primary enrolment had reached 99.4%, secondary gross enrolment 66% and tertiary gross enrolment 23%.
- 7. Below is a table that shows a comparative analysis of enrolment figures at the primary, secondary and tertiary level for China and Nigeria as well as the percentage of GDP dedicated to education.

Indices	China	Nigeria
	(2007 Data)	(2005 Census Figures)
% of GDP allocated to Education	3.2%	4.7% to 5.2%
Primary Net	99.4%	63%
Enrolment		
Secondary Gross Enrolment	66%	31.4%
Tertiary Gross enrolment	23%	4%

Table 1: Comparative Analysis – China and Nigeria

- 8. However, the significant achievement of almost 100% primary net enrolment conceals local rural disparities. In several of the provinces in North-West China rural poor, ethnic minorities, girls and migrants are clearly disadvantaged. Enrolment in many rural schools is still low because of the low income of the rural household and high education costs.
- 9. To address these issues the Gansu Basic Education Project (GBEP) was designed in 1998 and implemented between 1999 and 2006 to pilot a number of new approaches to education reform in poor rural areas. The lessons learnt are now being applied in new projects in other counties and provinces going beyond the original 4 target counties under GBEP. The achievements of the project spread across a wide range of education areas or disciplines from reformed teaching practices to a dramatically improved education management information system. The delegation of 12 visited 4 of these schools transformed by the implementation of the new approaches. The delegation also visited two schools in Beijing involved in a project to introduce School Development Planning. This project has technical assistance supplied by Cambridge education and is funded by the Beijing government.

The Delegation on the China Study Tour

S/N	NAME	DESIGNATION
1.	Prof Muhammed I. Junaid	Executive Secretary , National Commission for
		Colleges of Education
2.	Prof. Ruqayyatu Ahmed Rufai, OON	Hon Commissioner, MoES&T, Jigawa State
3.	Musa Salihu	Hon Commissioner, MoE Kano State
4.	Ms Ronke Azeez	Special Adviser to the Deputy Governor, Lagos
5.	Mrs Omolara Folushade Erogbogbo	Permanent Secretary, MoE Lagos State

6.	Adetunji Fagbemi	Permanent Secretary, MoES&T, Kwara State	
7.	Mrs Gbolahan K. Daodu	Chairman, SUBEB Lagos State	
8	Bashir Balarabe	Exec Chairman SUBEB, Kaduna State	
9.	Dr Saadu A.K. Alanamu	Chairman, SUBEB, Kwara State	
10	Sani Abdullahi Gumel	Exec Chairman SUBEB, Jigawa State	
11	Stephen Baines	Technical Team Coordinator, ESSPIN	
12	Alero Ayida-Otobo	Lead Specialist, Policy & Planning, ESSPIN	

Main findings and lessons Learned



Picture 3: Pupil centered learning

10. At the main Wrap-up Sessions held on Monday 19th and Friday 23rd October 2009 the delegation summarized the lessons they had learnt through the observation of these approaches and the several briefing sessions at the schools visited as follows:

1.	Pupil centered learning and emphasis on pupil participation.
2	Teacher quality and the emphasis on relevant hands-on; in-class in service training.
3	Implementation of the new National Curriculum through the participatory approach to learning.

4	Evidence of greater school autonomy by Head teachers who displayed leadership and management capabilities.
5	The cleanliness of the school and well-ordered external environment.
6	Functional physical make-up of the schools; their cost-effective simple structures.
7	The Culture of Discipline; commitment and dedication exhibited by teachers and students. Strong emphasis on Moral Education in the Curriculum and also physical education.
8	Emphasis on School Based Development Planning.
9	The devolution of responsibility with its positive impact on accountability and the ability to make change happen. Also evidence of sufficient funding.
10	The evidence of strong leadership at every level – county; provincial.
11	Smooth flow of administrative processes from the Province to County to the schools.
12	Clear separation of roles and responsibilities in respect of functions.
13	Phased approach to change in the schools. The importance of starting with pilot schools to guide future development of other schools was noted.
14	Integrated, comprehensive approach to school transformation/improvement.
15	Involvement of key stakeholders – parents, the communities.
16	Significant amount of time spent on learning – school day starts at 8.00a.m till 12.30pm and then continues at 2.30p.m till 6.00p.m.
17	Emphasis on extra-curricular activities in the school and practical activities such as Exploratory Study Activities, Community Service & Social Practice.
18	Increased Focus on Science and technology education.
19	The teaching of students in a universal "mother-tongue" – Mandarin at Early Childhood education level.
20	The strong involvement of the academic community in school management; research studies; training of teachers and school improvement projects. They also work closely with government policy makers.
21	The use of School data and mapping tool to plan school locations.
22	As a result of school consolidations – the establishment of boarding schools to enable children attend schools outside their immediate location. Provision of Boarding School Grants.
23	Effective monitoring of teachers. In some urban schools this is through the use of "Campus Monitor Centers" enabling the Head teacher and parents to monitor teachers through cameras in class rooms.
24	Lean Central Ministry of Education (only about a 100 Technical/professional staff manage the Education system at MOE).

Application of Lessons Learned

- 11. The delegates identified the following needs:
 - To define the "New Type of School". As ideas were shared it became clear that participants/delegates were beginning to have a better understanding and appreciation of ESSPIN's School Improvement Programme (Output 3) which is an encapsulation of all that was observed during the school visits. ESSPIN's SIP includes head teacher training, support and advisory service; teacher training in basic teaching skills and a more child-centered approach and school development planning involving the community amongst other initiatives.
 - To apply the new approach to selected pilot schools.
 - To identify and select the good teachers through the implementation of a Teacher
 Assessment exercise. These teachers to be trained as Master Trainers and used in the
 Pilot programme (as is currently being done in ESSPIN-supported states, where these
 Master Trainers have been selected and are members of the State School Improvement
 Teams).
 - To revise teacher training modules to reflect pupil centered approaches.
 - To begin to utilize the approved NCCE Teacher standards in each State (ESSPIN to circulate).
 - To develop quality materials and teaching resources to be used in training the teachers. Picture 4 below shows the wide range and rich content of the teaching resources used in the GBEP.



Picture 4: Teaching modules and resources used in the In-service Training of the Teachers and head teachers

Next Steps

- 12. The delegates identified the following action points
 - Create awareness of the new approaches, especially the participatory approach to teaching across the state education system – amongst Education Secretaries, Head teachers and relevant MDAs
 - Make use of existing data and where necessary undertake School Mapping tools to rationalize schools in order to manage the over-crowdedness of urban schools and near desertion of rural schools
 - Establish pilot schools, which can be replicated, and revisit existing model school
 projects to ensure a strong replication strategy is put in place. Model schools as standalone projects are rarely successful and sustainable.
 - Enhance management at school level through Head Teacher training, in-service teacher training and School Based development Planning.
 - Get more money to schools as an important aspect of the School Improvement strategy.
 - Improve School Administration and Local Government Supervision by looking at devolution of responsibility; address issues of accountability and remove the confusion around roles and responsibilities.
 - Adopt the "package" approach to Whole School planning and development.
 - At the Institutional level restructure the minimum standards for the NCE qualification. Incorporating the participatory approach into the minimum standards for NCE will now receive priority attention. The visit to China was described as very timely in terms of the impact it would have before the launching of the new NCE curriculum in 2010.
 - Revisit the need to streamline the various units of the MDA (Ministry of Education, parastatals, SUBEB etc.) to reduce the overlaps and duplications that currently exist. It was agreed that there is a need to delineate clear lines of responsibility and move towards devolving decision making and establishing greater accountability amongst key basic education service providers.

Closing Thoughts

- 13. The China Study Tour had a profound impact on all delegates. At the beginning of the first wrap-up session an important observation was made with regard to the Study Tour namely, that delegates had two options:
 - Return to our respective States and do nothing allowing the system to continue the way it is: or
 - Deliberately and consciously engineer the required change in other words exhibit the necessary leadership to make change happen.

- 14. It was noted that ESSPIN will support the States willing to embark on the journey of implementing a focused School Transformation Programme.
- 15. To help maintain focus, a China Study Tour Focus Recap Session is being planned for December 2009.

Annex 1 Objectives of the Study Tour to China

- 1. Obtain an outline understanding of the education system in China and the context in which successful DFID-funded projects have operated there.
- 2. Study the design, activities and impact of the Gansu Basic Education Project.
- 3. Allow participants to discuss education matters of mutual interest with Chinese officials who have equivalent responsibilities in Gansu and Beijing.
- 4. Immerse participants in the issues of educational governance and service delivery and provide opportunities for informed discussion and reflection.
- 5. Demonstrate successful developments and interventions that could be replicated.
- 6. Examine the relevance of the study tour visits and discussions to the situation in Nigeria, draw parallels and learn lessons from the Chinese experience in improving schools, expanding access and managing education reform.
- 7. Deepen understanding of the purpose, approaches and activities of ESSPIN.
- 8. Develop strong working relationships between ESSPIN staff and senior Nigerian Government officials.

Annex 2 - The China Study Tour Itinerary

Monday 12th to Monday 26th October 2009

Duration: 14 days

	Morning	Afternoon	Evening
Mon 12 th		Arrive BJ	Dinner Hosted by
			CE
Tue 13 th	CE office - Introduction :	Go to Gansu	Dinner with Mr Bai,
	Briefing on programme		the SUBE P Director
	Overview of the education		
	system (HWB / ZJ)		
	Lunch by CE		
Wed 14 th	Travel to Wuwei Prefecture	Briefing by PED on Gansu	Dinner w director
		Education and SUBEP;	
		Introduction by Wuwei	
		Education Bureau on	
		SUBEP	
Thu 15 th	Visits to schools	Visits to schools	Dinner w director
Fri 16 th	Visits to schools	Return to Lanzhou	Dinner w director
		1 st Wrap-Up Meeting	
Sat 17 th	Back to Beijing by Air	Sightseeing	free
Sun 18 th	Sightseeing to Great Wall etc.	Sightseeing – Ming	Free
		tombs	
Mon 19 th	Wrap-Up Session 2	Visit to Nigerian Embassy	Free
Tue 20th	The High School of Beijing iron	Visit to Peking University	Free
	& Steel College, Haidian District	Graduate School for	
		Basic Education and	
		Teacher Education (Prof	
		C. Cheung)	
Wed 21st	Visit to Lixin School Haidian	Meeting at MoE :	
	District Education office ;	discussion on education	
	discuss district education	policy in China : Centre /	
	system	Province relationships;	
		education financing	
Thu 22nd	Attend International Forum on	Meeting at DFID	Free
	Education for Sustainable		
	Development		
Fri 23rd	Visit schools with sound	Wrap-up Session 3	Dinner at the
	practices on Education for		Nigerian Embassy
	Sustainable Development		

Sat 24th	Free	Free	Free
Sun 25th	Free	Free	Farewell dinner by
			CE
Mon 26th	Depart Beijing		

Annex 3 - List of Schools Visited in Gansu and Beijing and Names of Head teachers

	School	Headteacher
Liangzhou County,	Xiehe Middle School	Wang Shenglong
Gansu Province		
	Xiehe No. 5 Primary	Xu Wende
	School	
Minqin County, Gansu	Quanshan Primary	Wang Zhonghuai
Province	School	
	Hong Liugang Primary	Liu Changzhu
	School	
Haidian District,	High School of Beijing	Ji Shiming
Beijing	Iron & Steel College	
	Lixin Primary School	Xu Fengxia
Fangshan District,	Zhou Koudian Primary	Wu Xinying
Beijing	School	

Annex 4 - List of Officials met on the Gansu Visit

No.	Name	Title	
1.	Guifu Li	Deputy Director of Provincial Education Department, Gansu	
2.	Mutang Li	Director of Teacher Training Division of the Provincial	
		Education Department, Gausu (One of the key managers in	
		charge of SUBEP)	
3.	TianYou Bai	Director of Teacher Training Division of the Provincial	
		Education Department, Gausu	
		Deputy Director of SUBEP Project Management Office	
4.	Zhiyong Qi	Deputy Director of Institute of Education Science, Gansu	
		Province	
5.	Shizu Meng	Assistant to the Mayor	
6.	Guoqing Li	General Secretary of the Municipal Government	
7.	Yunzhong Lei	Deputy Director of Student Recruitment Committee, Wuwei	
8.	Zhengmao Li	Institute of Education Science, Wuwei	
9.	Xuehong Zhang	Officer of the SUBEP Project Management Office, Provincial	
		Education Department	
10.	Shengqiang,	CEP Director of Liangshang Prefecture, Vice Secretary of	
	Luo	Communist Party	
11.	Fashou Yang	Deputy CEB Director, Liangshan Autonomous Prefecture	
		Director of SUBEP PMO at the Prefectural level	
12.	Fu Zhao	Deputy Director of Inspection Division, Education Bureau of	
		Liangshan Autonomous Prefecture	
13.	Fuchun Zhu	Deputy Director, Teaching and Research Division, Education	
		Bureau of Liangshan Autonomous Prefecure	
14.	Yude Wang	Director of Primary Education Management Division,	
		Education Bureau of Liangshan Autonomous Prefecure	
15.	Zecai Wang	Head Teacher of Heping Street Primary School	
		Key HT Trainer of SUBEP	

Annex 5 - Highlights of School Visits

Wuwei Prefecture – 2 schools were visited on Thursday 15th October 2009

- 1. Each school visit included:
 - A tour of the school its environment and facilities;
 - The children at "work" in the classroom and in the playground; and
 - Discussions with the teachers and Head teachers
- 2. Classroom Size 25 to 45 in a class depending on the type of school
- 3. The two schools visited were the delegates' first experience of boarding facilities in the schools. The boarding schools were spartanly furnished with the basic essentials. It was observed that teachers were also accommodated in the schools. The key learning point here is that boarding schools were established in response to the results of school mapping exercises that led to the merger of schools across the counties and prefecture. Students have therefore come from other counties.
- 4. The boarding schools are subsidised (80% of required funds come from the Province and 20% from the County).
- 5. Community closely involved in the management of the schools. At least once a term the community meets with the school leadership.
- 6. At the meeting held with the teachers and the Head teachers the main topic discussed were the Pupil-Centred Teaching and the various comments made were illuminating:
 - "Teachers no longer lecture they now guide"
 - "Pupils are now "Masters of the classroom"

Beijing – The High School of Beijing Iron & Steel College on Tuesday 20th October 2009

- 7. This school was one of the most impressive of the schools that we visited. It comprised of a Junior and a Senior Secondary School.
- 8. The emphasis of the school is on technology. The classrooms on the technology floor were structured and organized along "Practice Rooms":
 - The Science & Technology Practice Room
 - Automobile Driving Simulator Practice Room
 - Robots Making Practice Room
 - Costume Design Practice Room
- In addition had 2 special classrooms the Psychology Consultant Classroom and the Plant & Tissue Culture laboratory

10. In March 2009 the school for the first time embarked on a School Development Plan

Visit to Lixin School, Haidian District on Wednesday 21st October 2009

- 11. Lixin School is made up of 4 types (components) of schools namely: Kindergarten, Primary, Junior Middle and Senior High. Lixin School is one of only 2 schools in Beijing to have 4 types of school.
- 12. Built in 1920. It is a school with very good facilities and is recognised as one of Haidian District's leading school.
- 13. All teachers have laptops and there is significant emphasis on ICT
- 14. The Head teacher operates an effective monitoring system to monitor learning through the innovative use of a *Campus Monitor Centre*. The Head teacher through the use of technology can listen to any lesson from her office. Parents can also come into the campus monitor centre and review a teacher teaching and watch the dynamics in class between his or her child and the teacher.
- 15. There is a Director, Teaching Department who teaches in 6 classes and is also responsible for teacher training and teacher quality. In this school we were also shown the Teacher Reading Room used by the teachers to prepare teaching plans and also to work together in groups.
- 16. We also observed the emphasis in the curriculum on cultivating good manners and habits in students (the importance of the teaching of moral code and ethics).
- 17. An interesting innovation that the delegates observed was the "Students Exco Room" where Prefects and Student leaders hold weekly meetings.

The Inspectorate System

- 18. Quality Assurance works at 2 levels Internal and External.
 - Internal Supervision The Head teacher and Director of Teaching Dept can go to any class at any time and observe a teacher
 - The existence of a peer observation/review process which is part of an "Effective teaching programme. This is a competitive programme and awards given to the teacher adjudged best.
 - External Inspection consists of two types, both carried out by the Education
 Commission of Haidian (the government). The Comprehensive Inspection carried out
 once in 3 years and Subject specific ones. The former includes class observation, review
 of teacher notes, review of the external environment and discussion sessions with
 students, teachers and parents.